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UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA

FEDERAL TRADE COMMISSION,

Plaintiff,

-v.-

TERRY SOMENZI, individually and as an officer of International Advisory Services, Inc., and also doing business as Paulson Independent Distributors, International Procurement Center, Phelps Ingram Distributors, and Keller Sloan & Associates, *et al.*,

Defendants.

No. 2:16-cv-07101 SJO (GJsx)

DEFAULT JUDGMENT AND ORDER FOR PERMANENT INJUNCTION AND EQUITABLE MONETARY RELIEF AS TO DEFENDANTS MILLENIUM DIRECT INCORPORATED AND DAVID RAFF

Judge: Hon. S. James Otero

Plaintiff, the Federal Trade Commission ("FTC" or "Commission"), commenced this civil action on September 21, 2016, pursuant to Section 13(b) of the Federal Trade Commission Act ("FTC Act"), 15 U.S. C. § 45(a), to obtain preliminary and permanent injunctive relief and other equitable relief for Defendants' violations of the FTC Act in connection with the mailing of deceptive cash prize notifications to consumers. On November 4, 2016, the Court entered an order dismissing defendant Terry Somenzi because he is deceased and on

February 13, 2017, the Court entered a Stipulated Permanent Injunction resolving the litigation against defendant Ian Gamberg.

The FTC has now applied for entry of a default judgment on all counts of the Complaint against Defendants Millenium Direct Incorporated and David Raff ("Defendants") pursuant to Rule 54(b) and 55(b)(2) of the Federal Rules of Civil Procedure. Upon Consideration of the FTC's Application for Entry of Default Judgment Against Defendants Millenium Direct Incorporated and David Raff, the Court hereby **GRANTS** the FTC's application. **IT IS FURTHER ORDERED** as follows:

FINDINGS

This Court finds:

- 1. This is an action by the FTC instituted under Section 13(b) of the FTC Act, 15 U.S.C. § 45(a). The Complaint seeks both permanent injunctive relief and equitable monetary relief for the Defendants' deceptive acts or practices as alleged therein. The Court has jurisdiction over this matter.
- 2. The FTC has authority to seek the relief it has requested, pursuant to Section 13(b) of the FTC Act.
- 3. The Complaint states a claim upon which relief can be granted against Defendants.
- 4. This Court has jurisdiction over the subject matter of this case and has jurisdiction over the Defendants. Venue in the Central District of California is proper.
- 5. The activities of Defendants, as alleged in the Complaint, are taken as true against Defendants. Those allegations and evidence supporting them establish that Defendants have violated Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), which prohibits unfair and deceptive acts or practices in or affecting

1 commerce.

- 6. Defendants, in connection with causing personalized cash prize notifications to be printed and mailed to consumers in the United States and other countries, violated Section 5 of the FTC Act by misrepresenting that named consumers who receive the cash prize notifications and who pay a specified fee will receive a substantial cash prize when, in fact, consumers who pay the specified fee do not receive that prize.
- 7. At all times material to the Complaint, Defendants, acting alone or in concert with others, directly participated in and had knowledge of the deceptive acts and practices alleged in the Complaint, and thus are jointly and severally liable for these acts and practices.
- 8. This action and the relief awarded herein, are in addition to, and not in lieu of, other remedies as may be provided by law, including both civil and criminal remedies.
 - 9. Entry of this Order is in the public interest.
- 10. Entry of this Order is final and resolves Plaintiff's claims against Defendants.

DEFINITIONS

For the purpose of this Order, the following definitions apply:

- A. "Clear(ly) and Conspicuous(ly)" means that a required disclosure is difficult to miss (i.e., easily noticeable) and easily understandable by ordinary consumers, including in all of the following ways:
 - 1. In any communication that is solely visual or solely audible, the disclosure must be made through the same means through which the communication is presented. In any communication made through both visual and audible means, such as a television advertisement, the

- disclosure must be presented simultaneously in both the visual and audible portions of the communication even if the representation requiring the disclosure is made in only one means.
- 2. A visual disclosure, by its size, contrast, location, the length of time it appears, and other characteristics, must stand out from any accompanying text or other visual elements so that it is easily noticed, read, and understood.
- 3. An audible disclosure, including by telephone or streaming video, must be delivered in a volume, speed, and cadence sufficient for ordinary consumers to easily hear and understand it.
- 4. In any communication using an interactive electronic medium, such as the Internet or software, the disclosure must be unavoidable.
- 5. The disclosure must use diction and syntax understandable to ordinary consumers and must appear in each language in which the representation that requires the disclosure appears.
- 6. The disclosure must comply with these requirements in each medium through which it is received, including all electronic devices and faceto-face communications.
- 7. The disclosure must not be contradicted or mitigated by, or inconsistent with, anything else in the communication.
- 8. When the representation or sales practice targets a specific audience, such as children, the elderly, or the terminally ill, "ordinary consumers" includes reasonable members of that group.
- B. "Corporate Defendant" means Millenium Direct Incorporated and its successors and assigns.
 - C. "Individual Defendant" means David Raff.

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- D. **"Defendants"** means Corporate Defendant and Individual Defendant.
- E. "Prize Promotion" means (1) a sweepstakes or other game of chance, or (2) an oral or written express or implied representation that a person has been selected to receive, or may be eligible to receive, or enter a contest to receive, a prize or purported prize, whether in the form of money, merchandise, or anything of value.
- F. The terms "and" and "or" in this Order shall be construed conjunctively or disjunctively, as necessary, to make the applicable phrase or sentence inclusive rather than exclusive.

ORDER

I. BAN ON PARTICIPATING OR ASSISTING IN PRIZE PROMOTIONS

IT IS ORDERED that Defendants MDI and Raff are permanently restrained and enjoined from participating or assisting others in the marketing, promoting, offering for sale, selling, or distributing of any Prize Promotion.

II. PROHIBITION AGAINST MISREPRESENTATIONS

IT IS ORDERED that, in connection with the marketing, advertising, promotion, labeling, distribution, dissemination, offer for sale or sale of any good or service, Defendants MDI and Raff, his officers, agents, employees, and attorneys, and all other persons in active concert or participation with him, who receive actual notice of this Order, whether acting directly or indirectly, is permanently restrained and enjoined from:

A. Making or assisting others in making, expressly or by implication, any false or misleading statement or representation of material fact concerning any good or service or the offer of any good or service, including, but not limited

to:

- 1. Misrepresenting or assisting others in misrepresenting that a consumer has won a prize or will receive anything of value, or that anything of value will be given to a consumer, or the conditions under which anything of value will or may be given; or that a consumer who pays a specified fee will receive a substantial prize; and
- 2. Misrepresenting or assisting others in misrepresenting any other fact material to a consumer's decision to participate in a Prize Promotion; and
- B. Failing to disclose Clearly and Conspicuously:
 - 1. That the advertisement, promotion, or offer for sale of any good or service is being distributed for the purpose of soliciting a purchase, if such is the case, along with a complete description of the goods or services being sold and the total purchase price thereof;
 - 2. That the consumer who receives the advertisement, promotion, or offer for sale has not won anything of value, if such is the case; and
 - 3. If the consumer has won anything in connection with the advertisement, promotion, or offer for sale, the exact monetary value of the item won;

Provided, however, that nothing contrary to, inconsistent with, or in mitigation of any required disclosure shall be included with any advertisement, promotion, or offer for sale.

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III. MONETARY JUDGMENT

IT IS FURTHER ORDERED that:

- A. Judgment in the amount of Five Hundred and One Thousand, Eight Hundred Ninety-Five Dollars (\$501,895.00) is entered in favor of the Commission against Defendants, jointly and severally, as equitable monetary relief.
- B. Defendants are ordered to pay to the Commission Five Hundred and One Thousand, Eight Hundred Ninety-Five Dollars (\$501,895.00). Such payment must be made within seven (7) days of entry of this Order by electronic fund transfer in accordance with instructions provided by a representative of the Commission.

IV. ADDITIONAL MONETARY PROVISIONS IT IS FURTHER ORDERED that:

- A. Defendants acknowledge that their Taxpayer Identification Numbers (Social Security Numbers or Employer Identification Numbers), which Defendants must submit to the Commission, may be used for collecting and reporting on any delinquent amount arising out of this Order, in accordance with 31 U.S. C. § 7701.
- B. All money paid to the Commission pursuant to this Order may be deposited into a fund administered by the Commission or its designee to be used for equitable relief, including consumer redress and any attendant expenses for the administration of any redress fund. If a representative of the Commission decides that direct redress to consumers is wholly or partially impracticable or money remains after redress is completed, the Commission may apply any remaining money for such other equitable relief (including consumer information remedies) as it determines to be reasonably related to Defendants' practices alleged in the Complaint. Any money not used for such equitable relief is to be deposited to the

U.S. Treasury as disgorgement. Defendants have no right to challenge any actions the Commission or its representatives may take pursuant to this Subsection.

V. CUSTOMER INFORMATION

IT IS FURTHER ORDERED that Defendants, their officers, agents, employees, and attorneys, and all other persons in active concert or participation with any of them, who receive actual notice of this Order, whether acting directly or indirectly, are hereby permanently restrained and enjoined from:

- A. Failing to provide sufficient customer information to enable the Commission to efficiently administer consumer redress. If a representative of the Commission requests in writing any information related to redress, Defendants must provide it, in the form prescribed by the Commission, within 14 days;
- B. Disclosing, using, or benefitting from customer information, including the name, address, telephone number, email address, social security number, other identifying information or any data that enables access to a customer's account (including a credit card, bank account, or other financial account), that any Defendant obtained prior to entry of this Order in connection with any Prize Promotion or direct marketing campaign; and
- C. Failing to destroy such customer information in all forms in their possession, custody, or control within thirty (30) days after receipt of written direction to do so from a representative of the Commission.

Provided, however, that customer information need not be disposed of, and may be disclosed, to the extent requested by a government agency or required by law, regulation, or court order.

VI. ORDER ACKNOWLEDGMENTS

IT IS FURTHER ORDERED that Defendants obtain acknowledgments of receipt of this Order:

- A. Each Defendant, within seven (7) days of entry of this Order, must submit to the Commission an acknowledgment of receipt of this Order sworn under penalty of perjury.
- B. For ten (10) years after entry of this Order, Individual Defendant, for any business that he, individually or collectively with any other Defendant, is the majority owner of or controls directly or indirectly, and Corporate Defendant, must deliver a copy of this Order to: (1) all principals, officers, directors, and LLC managers and members; (2) all employees, agents, and representatives who participate in the marketing, advertising, promotion, labeling, distribution, dissemination, offer for sale or sale of any Prize Promotion; and (3) any business entity resulting from any change in structure as set forth in the Section titled Compliance Reporting. Delivery must occur within seven (7) days of entry of this Order for current personnel. For all others, delivery must occur before they assume their responsibilities.
- C. From each individual or entity to which a Defendant delivered a copy of this Order, that Defendant must obtain, within thirty (30) days, a signed and dated acknowledgement of receipt of this Order.

VII. COMPLIANCE REPORTING

IT IS FURTHER ORDERED that Defendants make timely submissions to the Commission:

- A. One year after entry of this Order, each Defendant must submit a compliance report, sworn under penalty of perjury:
 - 1. Each Defendant must: (a) identify the primary physical, postal, and email address and telephone number, as designated points of contact, which representatives of the Commission may use to communicate with Defendants; (b) identify all of Defendants' businesses by all of

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26 27 28 their names, telephone numbers, and physical, postal, email, and Internet addresses; (c) describe the activities of each business, including the goods and services offered, the means of advertising, marketing, and sales, and the involvement of any other Defendant (which Individual Defendant must describe if he knows or should know due to his own involvement); (d) describe in detail whether and how that Defendant is in compliance with each Section of this Order; and (e) provide a list of all domain names held or registered by any Defendant; and (f) provide a copy of each Order Acknowledgment obtained pursuant to this Order, unless previously submitted to the Commission.

- 2. Additionally, Individual Defendant must: (a) identify all telephone numbers and all physical, postal, email and Internet addresses, including all residences; (b) identify all business activities, including any business for which he performs services whether as an employee or otherwise and any entity in which he has any ownership interest; and (c) describe in detail his involvement in each such business, including title, role, responsibilities, participation, authority, control, and any ownership.
- For twenty (20) years after entry of this Order, each Defendant must В. submit a compliance notice, sworn under penalty of perjury, within fourteen (14) days of any change in the following:
 - 1. Each Defendant must report any change in: (a) any designated point of contact; or (b) the structure of the Corporate Defendant or any entity that Defendant has any ownership interest in or controls directly or indirectly that may affect compliance obligations arising under this

- Order, including: creation, merger, sale, or dissolution of the entity or any subsidiary, parent, or affiliate that engages in any acts or practices subject to this Order.
- 2. Additionally, Individual Defendant must report any change in: (a) name, including aliases or fictitious name, or residence address; or (b) title or role in any business activity, including any business for which he performs services, whether as an employee or otherwise, and any entity in which he has any ownership interest, and identify the name, physical address, and any Internet address of the business or entity.
- C. Each Defendant must submit to the Commission notice of the filing of any bankruptcy petition, insolvency proceeding, or similar proceeding by or against such Defendant within fourteen (14) days of its filing.
- D. Any submission to the Commission required by this Order to be sworn under penalty of perjury must be true and accurate and comply with 28 U.S.C. § 1746, such as by concluding: "I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed on: _____" and supplying the date, signatory's full name, title (if applicable), and signature.
- E. Unless otherwise directed by a Commission representative in writing, all submissions to the Commission pursuant to this Order must be emailed to DEbrief@ftc.gov or sent by overnight courier (not the U.S. Postal Service) to: Associate Director for Enforcement, Bureau of Consumer Protection, Federal Trade Commission, 600 Pennsylvania Avenue NW, Washington, DC 20580. The subject line must begin: *FTC v. Terry Somenzi, et al.*, Matter No. X160053.

VIII. RECORDKEEPING

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IT IS FURTHER ORDERED that Defendants must create certain records for twenty (20) years after entry of the Order, and retain each such record for five (5) years. Specifically, Corporate Defendant and Individual Defendant for any business that such Defendant individually or collectively with any other Defendant, is a majority owner or controls directly or indirectly, must create and retain the following records:

- A. Accounting records showing the revenues from all goods or services sold;
- B. Personnel records showing, for each person providing services, whether as an employee or otherwise, that person's: name; addresses; telephone numbers; job title or position; dates of service; and (if applicable) the reason for termination;
- C. Records of all consumer complaints and refund requests, whether received directly or indirectly, such as through a third party, and any response;
- D. All records necessary to demonstrate full compliance with each provision of this Order, including all submissions to the Commission; and
 - E. A copy of each unique advertisement or other marketing material.

IX. COMPLIANCE MONITORING

IT IS FURTHER ORDERED that for the purpose of monitoring Defendants' compliance with this Order, including any failure to transfer any assets as required by this Order:

A. Within fourteen (14) days of receipt of a written request from a representative of the Commission, each Defendant must submit additional compliance reports or other requested information, which must be sworn under penalty of perjury; appear for depositions; and produce documents for inspection

and copying. The Commission is also authorized to obtain discovery, without further leave of court, using any of the procedures prescribed by Federal Rules of Civil Procedure 29, 30 (including telephonic depositions), 31, 33, 34, 36, 45, and 69.

- B. For matters concerning this Order, the Commission is authorized to communicate directly with each Defendant. Defendants must permit representatives of the Commission to interview any employee or other person affiliated with any Defendant who has agreed to such an interview. The person interviewed may have counsel present.
- C. The Commission may use all other lawful means, including posing, through its representatives as consumers, suppliers, or other individuals or entities, to Defendants or any individual or entity affiliated with Defendants, without the necessity of identification or prior notice. Nothing in this Order limits the Commission's lawful use of compulsory process, pursuant to Sections 9 and 20 of the FTC Act, 15 U.S.C. §§ 49, 57b-1.
- D. Upon written request from a representative of the Commission, any consumer reporting agency must furnish consumer reports concerning Individual Defendant, pursuant to Section 604(1) of the Fair Credit Reporting Act, 15 U.S.C. §1681b(a)(1).

X. ENTRY OF JUDGMENT

IT IS FURTHER ORDERED that there is no just reason for delay of entry of this judgment, and that, pursuant to Federal Rule of Civil Procedure 54(b), the Clerk immediately shall enter this Order as a final judgment as to all Defendants.

XI. RETENTION OF JURISDICTION

IT IS FURTHER ORDERED that this Court retains jurisdiction of this matter for purposes of construction, modification, and enforcement of this Order.

SO ORDERED this 7th day of August, 2017.

5. Jame Otens

THE HONORABLE S. JAMES OTERO UNITED STATES DISTRICT JUDGE

Respectfully submitted by:

NADINE S. SAMTER (WA Bar No. 23881)

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SARAH A. SHIFLEY (WA Bar No. 39394)

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ATTORNEYS FOR PLAINTIFF FEDERAL TRADE COMMISSION

CERTIFICATE OF SERVICE

I hereby certify that on this 25th day of May, 2017, I caused the forgoing [Proposed] DEFAULT JUDGMENT AND ORDER FOR PERMANENT INJUNCTION AND EQUITABLE MONETARY RELIEF AS TO DEFENDANTS MILLENIUM DIRECT INCORPORATED AND DAVID RAFF to be delivered to the following parties, in the manner indicated:

David Raff and Millenium Direct Incorporated

David Raff and Millenium Direct Incorporated 2798 Center Court Drive, Apt. 3-30 Weston, FL 33332 via Overnight Delivery and Electronic Mail by agreement at davidraff527@yahoo.com

Defendant (*Pro Se*) Agent for Millenium Direct Incorporated

/s/Nadine Samter
NADINE SAMTER

[Proposed] DEFAULT JUDGMENT AND ORDER AGAINST DEFENDANTS MDI AND DAVID RAFF - 15

Federal Trade Commission 915 2nd Ave., Ste. 2896 Seattle, Washington 98174 (206) 220-6350