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9  
10 **IN THE UNITED STATES DISTRICT COURT**  
11 **FOR THE DISTRICT OF ARIZONA**

12 Federal Trade Commission,  
13 Plaintiff,  
14 v.  
15 James D. Noland, Jr., *et al.*,  
16 Defendants.

No. CV-20-0047-PHX-DWL

**PLAINTIFF FEDERAL TRADE  
COMMISSION'S MOTION FOR  
PRELIMINARY INJUNCTION WITH  
ASSET FREEZE AND  
RECEIVERSHIP**

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## INTRODUCTION

1  
2 The Court based the current Preliminary Injunction (Doc. 109), with asset freeze  
3 and receivership, on its finding (1) “compelling evidence that Defendants are operating a  
4 pyramid scheme and that they have otherwise engaged in deceptive practices”; (2) that  
5 “the public equities, combined with the FTC’s likelihood of success, outweigh  
6 Defendants’ interest in continuing their business as-is”; (3) that “if Defendants were  
7 given access to the bank accounts and company, assets would be depleted”; and (4) that it  
8 would be “folly” to reinsert Jay Noland into management given “that [he] likely violated”  
9 the 2002 Permanent Injunction against him. (Doc. 106 at 26-29.) Since then, Defendants  
10 have violated the Court’s Preliminary Injunction (*see infra* pp. 7-8), concealed then  
11 destroyed evidence (*see* Docs. 259, 277), fabricated evidence (Doc. 235), and used  
12 misleading and false statements to raise money for their defense and Jay Noland’s  
13 \$5,000-per-month luxury rental home (*see infra* pp. 8-9).

14  
15 Under the *AMG* decision, the asset freeze and receivership are no longer necessary  
16 to preserve funds for a Section 13(b)-based monetary judgment. Both, however, remain  
17 necessary to preserve a monetary judgment under Section 19 of the FTC Act and in the  
18 Contempt Matter. Additionally, the receivership is necessary to prevent further harm to  
19 consumers—especially in light of Defendants’ misconduct since entry of the Preliminary  
20 Injunction. The FTC therefore respectfully requests entry of a new preliminary  
21 injunction entering a new asset freeze and receivership.

## BACKGROUND

### **I. THE 2002 NOLAND ORDER**

22  
23 In 2000, the FTC sued Jay Noland for falsely promising substantial income to  
24 consumers who enrolled in a pyramid scheme. (Doc. 8-19 at 8-17.) During that  
25 litigation, the Court sanctioned Noland for “fail[ing] to comply with the rules of  
26 discovery and this Court’s [discovery] order” and “simply refus[ing] to participate in  
27 discovery.” (Doc. 8-19 at 26-28.) Ultimately, the Court entered a Stipulated Final  
28

1 Judgment and Order for Permanent Injunction (the “2002 Order”) barring Noland from  
2 further pyramid schemes and from misrepresenting MLM participants’ potential earnings.  
3 (Doc. 8-19 at 32-33.)

4 The 2002 Order binds not only Noland, but also “those persons in active concert  
5 or participation with [him] who receive actual notice” of the Order. (*Id.*; *see also* Fed. R.  
6 Civ. P. 65(d)(2) (same).) Scott Harris and Thomas Sacca admitted having actual notice  
7 of the 2002 Order prior to launching SBH. (Contempt Docs. 82-1 ¶ 4, 82-2 ¶ 4.)

## 8 **II. PROCEDURAL HISTORY**

### 9 **A. The Court Issued a Temporary Restraining Order and Found Good 10 Cause to Believe the Defendants Violated FTC Rules.**

11 On January 8, 2020, the FTC filed its Complaint (Doc. 3) and Motion for  
12 Temporary Restraining Order (Doc. 8). The Complaint alleged three violations of  
13 Section 5 of the FTC Act related to Defendants’ deceptive marketing of the Success By  
14 Health (“SBH”) pyramid scheme (Counts I-III; later amended to include Defendants’  
15 “VOZ Travel” pyramid scheme, Doc. 205) and three violations of the FTC’s  
16 Merchandise Rule and Cooling-Off Rule relating to their months-delayed shipments and  
17 failure to offer legally required refunds (Counts IV-VI). The accompanying TRO Motion  
18 established that the FTC was likely to prevail on all six counts. (Doc. 8 at 32-43.)

19 On January 13, 2020, the Court issued its TRO, finding, *inter alia*, good cause to  
20 believe that Defendants violated the Merchandise Rule and Cooling-Off Rule. (Doc. 21  
21 at 2-3.) The Court froze Defendants’ assets and appointed a temporary receiver. (*Id.* at  
22 8-9, 16.) The FTC did not ask the Court to identify the particular claims for which the  
23 asset freeze would preserve money because, at that time, *all* of the claims permitted  
24 monetary relief under Section 13(b).<sup>1</sup> Additionally, the FTC did not know the magnitude  
25 of Defendants’ rule violations—over \$1 million in revenues—until well into discovery.

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26 <sup>1</sup> Pursuant to Section 18 of the FTC Act, 15 U.S.C. § 57a(d)(3), the rule violations  
27 “constitute[] unfair or deceptive act[s] or practice[s] in violation of [the FTC Act].”  
28 Therefore, they are also actionable under Section 13(b), and, until *AMG*, the FTC could  
obtain monetary remedies for the rule violations under either Section 13(b) or Section 19.

1           **B. Defendants Admitted to the Rule Violations in Their Answer.**

2           On February 7, 2020, Defendants answered the FTC’s First Amended Complaint  
3 (“FAC,” Doc. 35) and admitted violating the Merchandise Rule and Cooling-Off Rule.

4           On the Merchandise Rule, Defendants admitted that they did “not offer any  
5 consumers, including consumers who wait for months to receive products or who never  
6 receive products, the option to cancel their order and obtain a refund.” (Doc. 70 ¶ 1  
7 (admitting FAC ¶ 95).) Additionally, they admitted that on at least some occasions, they  
8 “failed to ship orders within the timeframe required by the Merchandise Rule,” “failed to  
9 offer customers the opportunity to consent to a delay in shipping or to cancel,” and  
10 “failed to provide a prompt refund” when requested. (Doc. 70 ¶¶ 54, 55 (admitting in  
11 part FAC ¶¶ 123, 125).) Defendants conceded these practices “violated the Merchandise  
12 Rule . . . and therefore are unfair or deceptive acts or practices in violation of Section 5 of  
13 the FTC Act.” (Doc. 70 ¶ 1 (admitting FAC ¶ 124).)

14           Defendants made similar admissions on the Cooling-Off Rule. In particular, they  
15 admitted they are “sellers” under the rule and have engaged in “door-to-door sales” of  
16 “consumer goods and services” within the meaning of the rule. (Doc. 70 ¶ 1 (admitting  
17 FAC ¶ 132).) Defendants further admitted that in some “door-to-door sales,” they failed  
18 to inform consumers of “their right to cancel the transaction within three business days”  
19 and failed to provide the required “Notice of Cancellation” or “Notice of Right to  
20 Cancel.” (Doc. 70 ¶ 56 (admitting in part FAC ¶ 133).) Finally, Defendants admitted  
21 that these practices “violate the Cooling-Off Rule . . . and therefore are unfair or  
22 deceptive acts or practices in violation of Section 5 of the FTC Act.” (Doc. 70 ¶ 1  
23 (admitting FAC ¶ 134).)

24           Defendants’ most recent Answer makes the same admissions. (Doc. 222 ¶ 1  
25 (admitting Second Amended Complaint (“SAC,” Doc. 205) ¶¶ 173, 179), ¶¶ 106-108  
26 (admitting in part SAC ¶¶ 170, 172, 180).)



1           **C.     The Court Questioned the Necessity of Addressing the Rule Violations**  
2           **at the Preliminary Injunction Hearing.**

3           The parties submitted briefs in advance of the Court’s February 12, 2020  
4 preliminary injunction hearing. (Docs. 76, 81.) Notwithstanding their admissions,  
5 Defendants argued that the FTC was unlikely to prevail on its rule violation counts.  
6 (Doc. 76 at 26-27.) The FTC refuted those arguments. (Doc. 81 at 17-18.) The FTC’s  
7 proposed preliminary injunction asked the Court to find good cause to believe the  
8 Defendants violated the Merchandise Rule and Cooling-Off Rule. (Doc. 81-5 at 2-4.)

9           During opening statements, the Court asked whether the rule-violation counts  
10 alone would support a preliminary injunction and receiver. FTC counsel responded that  
11 the FTC likely would not have sought a receiver if the rule violations hypothetically  
12 stood alone, and that the need for the receiver stemmed from the fact that “the company  
13 itself is overwhelmingly a fraud” in the pyramid scheme context. (Feb. 12, 2020 Tr. at  
14 20:24-21:15.) In closing arguments, FTC co-counsel reaffirmed this position, adding that  
15 the FTC’s likelihood of prevailing on the rule violations justified preliminary injunctive  
16 relief prohibiting further violations of the same rules. (*Id.* at 121:14-122:2.)

17           **D.     The Court Found “Compelling Evidence” That Defendants Deceptively**  
18           **Marketed the SBH Pyramid Scheme.**

19           On February 27, 2020, the Court found the FTC likely to prevail based on  
20 “compelling evidence” that “Defendants are operating a pyramid scheme and . . . engaged  
21 in deceptive practices.” (Doc. 106 at 29.) As to the pyramid claim, the Court found  
22 “ample evidence” that Defendants offered rewards “‘largely’ based on recruitment, not  
23 sales to ultimate users.” (*Id.* at 11.) As to the deception claim, the Court wrote:

24           Defendants . . . repeatedly emphasized that, through SBH, it  
25 was possible to obtain “financial freedom,” a level of wealth  
26 that would exceed the income from standard employment.  
27 They advertised this could be accomplished in as little as a  
28 year and claimed that several Affiliates had already done so.  
These claims were false. These repeated, materially false  
representations were likely to mislead consumers.

(*Id.* at 25.)

1 In balancing the equities, the Court considered Defendants’ arguments that the  
 2 preliminary injunction “will likely put Success By Media out of business” and that SBH  
 3 affiliates could be deprived of income. The Court did not dismiss these potential  
 4 outcomes,<sup>2</sup> but determined that the “private injuries . . . do not outweigh the  
 5 Commission’s showing of likelihood of success [and that] the FTC is acting on behalf of  
 6 the public interest.” (*Id.* at 25-26 (internal quotation marks omitted).)

7 Finally, the Court rejected Defendants’ proposal to insert a “monitor” rather than a  
 8 receiver. The Court explained a receiver was necessary because, *inter alia*, “Noland had  
 9 used the company as a personal piggy bank” and it would be “folly” to reinsert Noland—  
 10 who “likely violated [the 2002 Order]”—into a management role. (*Id.* at 26-27.) The  
 11 Court added that Defendants’ apparent TRO violations (*see infra* pp. 7-8) “tend[ed] to  
 12 suggest it would be inappropriate to allow Defendants to continue having any role in  
 13 running a business that is likely deceiving and harming consumers.” (Doc. 106 at 28.)

14 Regarding the alleged rule violations and related Section 19 counts, the Court  
 15 wrote that “[d]uring oral argument, . . . the FTC clarified that the rules violations,  
 16 standing alone, likely would not warrant injunctive relief.” (*Id.* at 10.) As a result, the  
 17 Court “focus[ed] on the [pyramid and misrepresentation counts].” (*Id.*)

18 **E. Defendants Failed to Meaningfully Dispute Their Rule Violations in**  
 19 **the Ongoing Summary Judgment Briefing.**

20 On March 12, 2021, the FTC filed its Motion for Summary Judgment on Liability.  
 21 (Doc. 285.) The FTC identified sales of at least \$1 million violating the Merchandise or  
 22 Cooling-Off Rules. (*Id.* at 16-17, 32-33 (citing Doc. 286-3 ¶¶ 19-27).) Defendants did

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23  
 24 <sup>2</sup> In fact, however, there continues to be no evidence that more than a very small  
 25 handful of affiliates had *any* net positive income. The FTC’s summary judgment motion,  
 26 for example, showed that a subset of Defendants’ current supporters—presumably among  
 27 the most “successful” affiliates—earned an average of less than \$100 for month, even  
 28 when classifying the purchase price of products they consumed as “income.” (Doc. 285  
 at 22-23.) Defendants did not dispute this point (or any of the FTC’s consumer-harm  
 data) in their opposition brief. (Doc. 348.)

1 not genuinely dispute their Merchandise Rule violations, instead simply declaring a  
 2 “dispute over what product was not shipped” and whether “affiliates agreed to the  
 3 delay.”<sup>3</sup> (Doc. 348 at 4 n2.) Regarding the Cooling-Off Rule, Defendants admitted their  
 4 violations and did not dispute the FTC’s calculation of revenues from these sales (the  
 5 basis for consume redress). (*Id.*) Instead, without elaboration and citing only to a 2,000-  
 6 page exhibit (with no pin cite), they disputed whether “harm was caused.” (*Id.*)

7 **F. The FTC Seeks Monetary Relief in the Parallel Contempt Matter.**

8 On January 17, 2020, shortly after the Court issued its TRO, the FTC moved for  
 9 an order to show cause why Noland, Success By Media Holdings Inc., and Success By  
 10 Media LLC should not be held in contempt of the 2002 Order. (Contempt Doc. 78.) The  
 11 FTC provided evidence proving Noland and his companies violated almost every  
 12 operative provision of the 2002 Order, including by operating the same SBH pyramid  
 13 scheme and making the same misrepresentations on which the Court found the FTC  
 14 likely to prevail. (*Id.* at 21-27.) The FTC later filed a show-cause motion against Harris  
 15 and Sacca for the same Order violations. (Contempt Doc. 91.) In the Contempt Matter,  
 16 the FTC seeks, and is entitled to, Defendants’ net revenues as a compensatory contempt  
 17 sanction to redress victimized consumers. *See infra* pp. 11-12. The FTC did not ask the  
 18 Court to impose an asset freeze to preserve a civil contempt judgment because it would  
 19 have been duplicative of the asset freeze to preserve a Section 13(b) monetary judgment.

20 **III. DEFENDANTS’ POST-TRO MISCONDUCT**

21 Since the Court entered the TRO and Preliminary Injunction, Defendants have  
 22 violated both Orders; concealed, destroyed, and fabricated evidence; and continued to  
 23 deceive consumers to fund their defense and Jay and Lina Noland’s luxury rental home.  
 24

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25  
 26 <sup>3</sup> Defendants cited evidence that they presumably think establishes some factual  
 27 dispute, but they fail to explain how. (Doc. 348 at 4 n.2.) Their “Founders Agreement,”  
 28 for example, estimates a Founder Pack shipping date “by the end of December 2017.”  
 (Doc. 335-6 at 18.) The undisputed evidence shows that \$370,000 in Founders Pack  
 products remained unshipped in *March 2018*. (Doc. 286-3 at 8-9.)

1           **A. Defendants Violated the TRO and Preliminary Injunction.**

2           From the start, Defendants violated the TRO in several ways. For example, the  
3 TRO required Defendants to cease “[t]ransacting any of the business of the Receivership  
4 Entities” and to “immediately” “provide a copy of [the TRO] to each affiliate, . . .  
5 employee, . . . and representative of any Defendant.” (Doc. 21 at 23, 26-27.) Instead,  
6 four hours after being served with the TRO, Noland went to the beach, where he used the  
7 SBH Facebook account to broadcast a soliloquy to Affiliates, never mentioning the TRO,  
8 but stressing that Defendants “do[] things the right way, bringing tons of integrity.”  
9 (Docs. 26-1 ¶ 5, 81-2 ¶ 39.) He and Scott Harris continued to host SBH’s daily  
10 conference calls, in violation of the TRO, until January 22, 2021. (Doc. 81-2 ¶ 40.)  
11 Defendants did not disclose the TRO to SBH affiliates until January 24. (Ex. 2  
12 (Mendelson Decl.) at 7.)

13           The TRO also required Defendants to “immediately” surrender to the Receiver  
14 “[a]ll keys, codes, user names and passwords,” all documents “of or pertaining to the  
15 Receivership Entities,” and all “electronic devices used to conduct [Receivership Entity  
16 business]” to the Receiver. (Doc. 21 at 21-22.) Defendants treated the Court’s commands  
17 as optional. The Receiver “encountered considerable difficulty” obtaining documents  
18 and electronic data, with Defendants providing no “meaningful access to the company’s  
19 electronic data until . . . two weeks after service of the TRO” and leaving “several” of the  
20 Receiver’s requests outstanding one month post-TRO. (Doc. 82-1 at 7.) Although the  
21 Court was somewhat forgiving given the “enormous time pressure” on the Defendants  
22 (Doc. 106 at 28), it is now clear that timing was not the issue. Despite, for example,  
23 indisputably using their cell phones extensively for Receiver Entity business, Defendants  
24 *never* turned them over to the Receiver and concealed from the Receiver (and then  
25 destroyed) evidence of their use of the Signal encrypted messenger service for  
26 “important” SBH business. (Doc. 259 at 7 (citing Doc. 259-2) .)

27           Finally, the TRO and Preliminary Injunction required the Nolands to  
28 “immediately” “[t]ransfer to the . . . United States all . . . Assets located in foreign

1 countries” that they own or control. (Docs. 21 at 11-12, 109 at 9.) In the weeks before  
2 the TRO, the Nolands used SBH money for extravagant expenditures like a \$72,000  
3 down payment on a \$145,000 Range Rover and \$50,000 on luxury motorbikes in  
4 Uruguay. The Nolands admit all of these items are personal assets (Doc. 224 at 22), but  
5 took no steps to repatriate them.

6 **B. Defendants Concealed, Destroyed, and Fabricated Evidence.**

7 As set forth in the FTC’s Motion for Spoliation Sanctions (Docs. 259, 277),  
8 Defendants, after discovering the FTC’s investigation, began using encrypted Signal and  
9 ProtonMail services to discuss “important things” and “anything sensitive.” (Doc. 259 at  
10 7-9.) Defendants never provided the Signal messages or disclosed their existence, even  
11 when Noland was asked directly about encrypted messages at his February 2020  
12 deposition. (Doc. 259 at 9-12.) Then, in August 2020, Defendants simultaneously  
13 destroyed their Signal messages. (Doc. 259 at 11.) Defendants separately deleted their  
14 post-TRO ProtonMail emails with SBH affiliates (Docs. 259 at 11-12, 277 at 4 n.3.)

15 Noland also likely fabricated evidence that he thought could justify his massive  
16 transfers of company cash to himself. Specifically, the FTC’s Notice Pursuant to Ethics  
17 Rule 3.3 (Doc. 235) describes substantial evidence that Noland, in response to a January  
18 2020 document request, fabricated a “January 2017” Royalty Agreement and “September  
19 2018” addendum. Noland also told the Court under oath that this licensing arrangement  
20 started in January 2017 (Doc. 157-1 at 4), notwithstanding that he told his accountant in  
21 April 2018 that no such agreement was “in place” (Ex. 1 (Rottner Decl.) at 7.)

22 **C. Defendants Continue to Mislead Consumers to Take Their Money.**

23 In 2020 alone, Defendants raised almost \$600,000 to fund their defense, with the  
24 vast majority of that money apparently coming from a small group of SBH affiliates.  
25 (Doc. 282 at 2-7.) Beyond that, as of December 2020, SBH affiliates had paid at least  
26 \$60,000 on Noland’s \$5,000-per-month luxury rental home, with affiliates Jeffrey and  
27 Amber Wright contributing an additional \$130,000 for other expenses. (Docs. 237 at 6-7,  
28 350-1 at 5-6.) Because Defendants deleted their communications with affiliates, there is

1 little evidence of what they say to solicit these funds. The available evidence, however,  
2 establishes Defendants are taking money from SBH affiliates based on misleading and  
3 outright false statements about Defendants' business practices and this litigation.

4 For example, in one fundraising video, Noland raised affiliates' ire by claiming the  
5 FTC and Receiver wrongfully denied them access to a "designated bank account" that  
6 held affiliates' accrued "e-Wallet" commissions. (Ex. 1 at 4-5.) That is false; there is no  
7 such account. In fact, when asked at his deposition whether there was a "separate bank  
8 account" for e-Wallet funds, Noland replied, "Not that I'm aware of." (Doc. 287-4 at 20  
9 (97:6-99:4).) As of the TRO, no single SBM account held funds sufficient to cover e-  
10 Wallet balances, and corporate liabilities exceeded cash assets. (Doc. 82-1 at 10, 12.)

11 In another recent video, Defendants fundraised by misrepresenting the asset  
12 freeze's effect. As a fundraising link scrolled along the bottom of the screen,  
13 Defendants' counsel, for example, said the FTC "took [the Nolands' six-year-old son's]  
14 money." (Ex. 1 at 5.) Noland "confirmed" that this was "fact." (*Id.*) It is fiction. There  
15 are no frozen assets in Noland's son's name (*id.* at 7), and Defendants' counsel did not  
16 identify any when asked about his remarks (Ex. 2 at 2-3, 5). As a ticker at the bottom of  
17 the screen continued to solicit funds, Noland then claimed that the FTC had frozen Scott  
18 Harris's son's bank account, which left him "on the way going to college with no  
19 money," meaning that "volunteers had to give Scott's son money to go to college." (Ex.  
20 1 at 6.) Donors relied on these claims. (*Id.* (donor stating Harris's son "couldn't  
21 continue in college because there was a joint checking account").) Harris's sworn  
22 disclosures reveal that the frozen account had about \$200. (*Id.* at 7-8.)

23 Finally, one of Noland's new business ventures raises significant red flags that  
24 Noland continues to misrepresent material facts to consumers. Specifically, Noland now  
25 sells "ConfidenceTones"—literal audio "tones" and "sound frequencies" that Noland  
26 claims can "help relieve body aches and pains without dangerous medications," "help  
27 you lose weight," and "help lower your blood pressure." (Ex. 1 at 42.)  
28

## ARGUMENT

1  
2 The Court has authority to enter a preliminary injunction with a new asset freeze  
3 and receivership to preserve funds for a monetary judgment under Section 19 of the FTC  
4 Act and in the Contempt Matter and to protect consumers from fraud.<sup>4</sup> Here, the  
5 evidence justifies the Court’s exercising that authority because the FTC is likely to  
6 prevail, the equities favor the FTC, and, without the asset freeze and receivership,  
7 Defendants will quickly spend funds currently being held for their victims and will  
8 accelerate their efforts to obtain yet more money from their victims. Finally, the  
9 procedural history of this litigation provides no basis to deny this Motion.

### **I. THE COURT HAS AUTHORITY TO ORDER AN ASSET FREEZE AND RECEIVERSHIP.**

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12 In any case seeking “final equitable relief,” district courts have “inherent equitable  
13 power to issue provisional remedies ancillary” to that relief. *Reebok Int’l, Ltd. v.*  
14 *Marnatech Enters., Inc.*, 970 F.2d 552, 55 (9th Cir. 1992); *see also id.* at 560 (“[T]he  
15 authority to issue a preliminary injunction rests upon the authority to give final  
16 relief . . . .” (quoting *FTC v. H.N. Singer, Inc.*, 668 F.2d 1107, 1113 (9th Cir. 1982))).  
17 Here, because the Court can provide monetary relief and a permanent injunction, it may  
18 take steps to preserve funds and prevent unlawful conduct while litigation is pending.

#### **A. The Court May Preserve Assets for Consumer Redress by Imposing an Asset Freeze and Receivership.**

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21 “[T]he authority to freeze assets by a preliminary injunction must rest upon the  
22 authority to give a form of final relief to which the asset freeze is an appropriate  
23 provisional remedy.” *Reebok*, 970 F.2d at 560. Courts, therefore, have “the power to  
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25 <sup>4</sup> The FTC’s attached proposed new Preliminary Injunction includes asset freeze  
26 and receivership provisions identical to the current Preliminary Injunction (Doc. 109). If  
27 the Court grants this Motion, the same provisions can be struck from the original  
28 Preliminary Injunction after the Ninth Circuit returns jurisdiction over that Order to this  
Court. The conduct provisions in the original Preliminary Injunction (Doc. 109, §§ I-II,  
IX-XII) should remain in place because *AMG* plainly provides no basis to modify them.

1 issue a preliminary injunction [with asset freeze] to prevent a defendant from dissipating  
2 assets in order to preserve the possibility of equitable remedies.” *Republic of the*  
3 *Philippines v. Marcos*, 862 F.2d 1355, 1364 (9th Cir. 1988) (*en banc*). Receiverships,  
4 like asset freezes, are permitted to preserve funds for consumer redress. *See, e.g., SEC v.*  
5 *Holt*, 2004 WL 1962177, at \*1 (D. Ariz. July 29, 2004) (receiver appointed to “marshal  
6 and preserve assets . . . for the benefit of the victims of the fraudulent schemes”).

7  
8 Here, as explained below, the Court still has authority, even after *AMG*, to order  
9 *final* monetary relief under Section 19 of the FTC Act and pursuant to its contempt  
10 authority. The Court already reached the same conclusion when anticipating the effect of  
11 *AMG*. (Doc. 242 at 7.) The Court therefore has the power to grant *preliminary* relief to  
12 preserve collectability of those judgments.

13 **Section 19.** In any case where a “person, partnership, or corporation violates any  
14 rule under this subchapter [the FTC Act, 15 U.S.C. §§ 41-58] respecting unfair or  
15 deceptive acts or practices,”<sup>5</sup> with certain exceptions not relevant here, “the Commission  
16 may commence a civil action . . . in a United States district court.” 15 U.S.C.  
17 § 57b(a)(1). In such cases, the Court may “grant such relief as the court finds necessary  
18 to redress injury to consumers,” including equitable remedies such as “rescission or  
19 reformation of contracts” and the “the refund of money.” 15 U.S.C. § 57b(b). The Court  
20 can therefore provide preliminary relief to preserve that final relief.

21 **Contempt.** “There can be no question that courts have inherent power to enforce  
22 compliance with their lawful orders through civil contempt.” *Shillitani v. United States*,

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<sup>5</sup> The Merchandise Rule and Cooling-Off Rule both satisfy these criteria. The  
26 authority for the Cooling-Off Rule is 15 U.S.C. §§ 41-58 (*see* 16 C.F.R. part 429), and  
27 violations “constitute[] an unfair and deceptive act or practice” (*see* 16 C.F.R. § 429.1).  
28 The authority for the Merchandise Rule is 15 U.S.C. § 57a (*see* 16 C.F.R. part 435), and,  
like the Cooling-Off Rule, violations “constitute[] . . . an unfair or deceptive act or  
practice” (*see* 16 C.F.R. § 435.2).



1 384 U.S. 364, 370 (1966). The “measure” of that inherent power “is determined by the  
2 requirements of full remedial relief.” *McComb v. Jacksonville Paper Co.*, 336 U.S. 187,  
3 193 (1949). District courts, accordingly, “have broad discretion to use consumer loss”—  
4 *i.e.*, defendants’ net revenues—“to calculate sanctions for civil contempt of an FTC  
5 consent order.” *FTC v. EDebitPay, LLC*, 695 F.3d 938, 945 (9th Cir. 2012). Courts have  
6 uniformly interpreted their “broad equitable power to order appropriate relief in civil  
7 contempt proceedings,” *SEC v. Hickey*, 322 F.3d 1123, 1128 (9th Cir. 2003), to permit  
8 asset freezes and receiverships to preserve collectability of potential civil contempt  
9 sanctions.<sup>6</sup> We are aware of no contrary authority.

10 **B. The Court May Also Appoint a Receiver to Prevent Further Consumer**  
11 **Harm During the Litigation.**

12 As the Court noted during the May 3 status conference, it also has authority to  
13 appoint a receiver for reasons unrelated to the asset freeze—namely, to prevent further  
14 violations during this litigation. (May 3, 2021 Tr. at 35:8-37:14.) The cases cited by the  
15 Court at the hearing all support that point. (*Id.*) In another example, the Seventh Circuit  
16 affirmed a receivership, even “absent insolvency,” where the SEC’s “prima facie  
17 showing of fraud and mismanagement” made it “hardly conceivable that the trial court  
18 should have permitted those who were enjoined from fraudulent misconduct to continue  
19 in control.” *SEC v. Keller Corp.*, 323 F.2d 397, 403 (7th Cir. 1963); *see also SEC v.*  
20 *Bowler*, 427 F.2d 190, 198 (4th Cir. 1970) (“[A] receiver is permissible and appropriate  
21 where necessary to protect the public interest and where it is obvious, as here, that those  
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23 <sup>6</sup> *See, e.g., McGregor v. Chierico*, 206 F.3d 1378, 1381 (11th Cir. 2000) (citing  
24 district court’s asset freeze and receivership); *FTC v. Gill*, 183 F. Supp. 2d 1171, 1176-77  
25 (C.D. Cal. 2001); *FTC v. Data Med. Cap. Inc.*, No. 99-cv-1266, 2010 WL 1049977, at  
26 \*2-3 (C.D. Cal. Jan. 15, 2010); *FTC v. Dayton Family Prods., Inc.*, No. 97-cv-00750,  
27 Docs. 133, 173 (D. Nev. Jan. 28, 2013); *FTC v. Latrese & Kevin Enters. Inc.*, 2012 WL  
28 12952608, at \*2 (M.D. Fla. Nov. 19, 2012); *FTC v. Zuccarini*, No. 01-cv-4854 (D.D.C.  
Dec. 21, 2006); *FTC v. Int’l Prod. Design, Inc.*, No. 97-cv-1114, Docs. 81, 84 (E.D. Va.);  
*FTC v. Neiswonger*, No. 06-cv-2225, Docs. 29, 140 (E.D. Mo.).

1 who have inflicted serious detriment in the past must be ousted.”); *SEC v. S&P Nat’l*  
 2 *Corp.*, 360 F.2d 741, 750-51 (2d Cir. 1966) (affirming receiver where “primary purpose  
 3 of the appointment was promptly to install a responsible officer of the court who could  
 4 bring the companies into compliance with the law,” in addition to preserving assets).

5 **II. THE EVIDENCE JUSTIFIES ENTRY OF THE PRELIMINARY**  
 6 **INJUNCTION.**

7 In “statutory enforcement” actions, the FTC need not establish irreparable harm in  
 8 order to obtain a preliminary injunction. *See FTC v. Consumer Defense, LLC*, 926 F.3d  
 9 1208, 1214 (9th Cir. 2019).<sup>7</sup> Therefore, the Court need only “(1) determine the  
 10 likelihood that the Commission will ultimately succeed on the merits and (2) balance the  
 11 equities.” *Id.* The FTC satisfies both prongs.

12 **A. The FTC Is Likely to Prevail on the Merits.**

13 **1. Noland Matter (No. CV-20-0047-DWL)**

14 **Counts I-III (Pyramid and Deception).** The Court already found that the FTC is  
 15 likely to prove its pyramid and deception counts (Counts I-III.) *See supra* pp. 4-5. Since  
 16 that time, the evidence has only gotten stronger. *See generally* Doc. 285. (Although the  
 17 FTC no longer seeks monetary relief under these counts, the scope of Defendants’  
 18 misconduct is relevant to the question whether a receiver is appropriate.)

19 **Counts IV-VI (Rule Violations).** As described above, Defendants admitted to  
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21 <sup>7</sup> Because the statutory claims provide adequate basis for the preliminary  
 22 injunction, the Court need not resolve the question whether the FTC needs to show  
 23 irreparable harm to obtain a preliminary injunction when the FTC only invokes the  
 24 Court’s contempt authority (rather than also alleging statutory violations). Nevertheless,  
 25 at least two courts have held that the FTC need *not* show irreparable harm in contempt  
 26 cases. *See, e.g., FTC v. Vocational Guides, Inc.*, 2008 WL 4908769, at \*1 (M.D. Tenn.  
 27 Nov. 12, 2008); Order, *FTC v. Gill, et al.*, No. CV-98-1436-LGB (MCx), Doc. 171 at 15-  
 28 16 and n.2 (C.D. Cal. Jun. 5, 2001), *available at* <https://www.ftc.gov/sites/default/files/documents/cases/2001/06/gillordergrantingexparteapp.pdf>. In any event, the FTC can establish irreparable harm here with the evidence of Defendants’ post-TRO misconduct, *supra* pp. 6-9.

1 violating the Merchandise Rule and Cooling-Off Rule, and the undisputed evidence  
2 establishes that those violations tainted at least \$1 million in sales. *See supra* pp. 5-6.

3 **2. Contempt Matter (No. CV-00-2260-DWL)<sup>8</sup>**

4 As an initial matter, Harris, Sacca, and the SBM Entities (with Noland, the  
5 “Contempt Defendants”) were bound by the 2002 Order, despite only Noland being  
6 named in it, because they all had notice of the Order and worked in concert with Noland.  
7 *See* Fed. R. Civ. P. 65(d)(2).

8 **Section I (Pyramid Scheme).** Additionally, the evidence presented at, and in  
9 advance of, the February 2020 preliminary injunction hearing establishes that the  
10 Contempt Defendants all violated the 2002 Order. In particular, Section I of the 2002  
11 Order prohibits the Contempt Defendants from engaging in a “prohibited marketing  
12 scheme,” defined using the same language used by the Ninth Circuit for identifying  
13 pyramid schemes. *Compare* Contempt Doc. 66 at 3, with *FTC v. BurnLounge, Inc.*, 753  
14 F.3d 878, 883 (9th Cir. 2014). The FTC, therefore, is likely to prevail for the same  
15 reasons the Court explained in its preliminary injunction decision. (Doc. 106 at 10-20.)

16 The 2002 Order, in fact, defines “retail sales” more narrowly, allowing rewards  
17 based only on sales to “third-party”—*i.e.*, *non*-affiliate—end users, and expressly  
18 prohibiting rewards based on “sales made by participants . . . to other participants or  
19 recruits or to such a participant’s own account.” (Contempt Doc. 66 at 3-4.) Here, the  
20 FTC presented evidence that affiliates accounted for *over 90%* of purchases from SBH—  
21 which are the sole basis for rewards. (Doc. 8 at 18; Doc. 285 at 7, 30.) Defendants have  
22 never genuinely disputed this fact. Additionally, the evidence cited in the FTC’s  
23 summary judgment motion establishes Defendants’ “VOZ Travel” program was also a  
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25 <sup>8</sup> The FTC need only establish that it is likely to prevail in *either* the Noland  
26 Matter *or* the Contempt Matter to justify entry of a new asset freeze and receivership.  
27 Although Lina Noland is not a party in the Contempt Matter, and therefore might not be  
28 subject to an asset freeze based solely on that matter, all of her assets are jointly owned  
by Jay Noland and therefore subject to a contempt-based asset freeze on that basis.  
*Compare* Ex. 1 at 51-62, with Doc. 203-2 at 11-28.

1 pyramid scheme (Doc. 285 at 17-20, 30-31). Defendants do not even address this  
2 evidence in their opposition (Doc. 348). Therefore, the FTC is likely to prove that  
3 Contempt Defendants violated the 2002 Order by operating VOZ Travel and SBH.

4 **Section II (Misrepresentations).** Section II of the 2002 Order prohibits the  
5 Contempt Defendants, in connection with any MLM program, “from making. . . any false  
6 or misleading statement or misrepresentation of material fact,” including about the  
7 potential earning or income” or “benefits” or such a program. The Court has already  
8 found “compelling evidence” that they did exactly that. (Doc. 106 at 20-25.)

9 **B. The Equities Favor Entry of the Preliminary Injunction.**

10 As the Court already held, “the public equities, combined with the FTC’s  
11 likelihood of success, outweigh Defendants’ interest in continuing their business as-is,”  
12 even given the risk Success By Media would be effectively shut down and affiliates’  
13 incomes interrupted. (Doc. 106 at 25-26.) Neither *AMG* nor any other events during this  
14 litigation change that conclusion. In fact, the Defendants’ continued misconduct (*see*  
15 *supra* pp. 6-9) and inability to refute the FTC’s evidence that affiliates were not earning  
16 income through SBH (*see supra* p. 5 n.2) tip the equities further in the FTC’s favor.

17 **III. THE ASSET FREEZE AND RECEIVERSHIP ARE APPROPRIATE TO**  
18 **PRESERVE ASSETS AND PREVENT CONSUMER HARM.**

19 At the outset, the FTC argued that an asset freeze and receivership were necessary  
20 to preserve assets for consumer redress and to protect consumers from further harm.  
21 (Doc. 8 at 44-50.) The Court agreed. (Doc. 106 at 26-29.) Both findings remain correct.

22 First, as to the asset freeze, nothing relevant has changed. *AMG* changes part of  
23 the *basis* for the FTC’s monetary recovery, but not the agency’s ability to recover. *See*  
24 *supra* pp. 10-12. Because the FTC likely will obtain a monetary judgment under Section  
25 19 and in contempt, it is nearly certain that any money the Court releases from the asset  
26 freeze is money that will be denied to Defendants’ victims.

27 Second, the need for a receiver to prevent consumer harm has only gotten  
28 stronger. (*See* Doc. 106 at 27-28 (justifying receivership on this basis).) In that time,

1 Defendants have violated the Court's Orders; concealed, destroyed, and fabricated  
2 evidence; and lied to consumers in order to take their money. *See supra* pp. 6-9.  
3 Restoring them to power would only embolden their deceptive conduct. In fact, it is  
4 telling that even *after* the Defendants learned of the FTC's investigation in May 2019  
5 (Doc. 259 at 4), they continued their pyramid scheme in violation of the 2002 Order and  
6 then launched a *second* pyramid scheme, VOZ Travel.

7 **IV. THE PROCEDURAL HISTORY IS NOT A BASIS FOR DENYING THE**  
8 **PRELIMINARY INJUNCTION.**

9 At the May 3 status conference, the Court expressed concerns that (1) it had not  
10 previously made findings on the FTC's Section 19 or contempt claims and that doing so  
11 now would "pose a lot of problems . . . to try to do that retroactively" (May 3, 2021 Tr. at  
12 20), (2) the FTC had purportedly conceded that Section 19 claims did not justify the asset  
13 freeze and Receivership (*id.* at 18-20), and (3) if the asset freeze ended, the Receiver  
14 would become unnecessary (*id.* at 37-38). The FTC addresses these concerns below.

15 **A. The Court Can Make the Necessary Factual Findings in Response to**  
16 **This Motion and Without the Need for an Evidentiary Hearing.**

17 It is true that the Court's Preliminary Injunction did not rely on an express finding  
18 that the FTC was likely to prevail on the Section 19 counts or in contempt. Making the  
19 findings in response to *this* Motion, however, need not pose any significant problems.

20 The Court is not required to hold an evidentiary hearing before granting a  
21 preliminary injunction "unless disputed questions of material fact exist." *Metro-*  
22 *Goldwyn-Mayer Studios, Inc., v. Grokster, Ltd.*, 518 F. Supp. 2d 1197, 1240 (C.D. Cal.  
23 1997). The Ninth Circuit has gone farther, holding that even where there *is* a dispute of  
24 fact, no hearing is required provided the parties have "sufficient opportunity to present  
25 their case without using oral testimony," such as by affidavit. *San Francisco-Oakland*  
26 *Newspaper Guild v. Kennedy ex rel. NLRB*, 412 F.2d 541, 546 (9th Cir. 1969).

27 Here, there is no dispute of material fact regarding the Section 19 claims.  
28

1 Defendants admitted their violations in their Answer and failed to raise a genuine  
2 material dispute in response the FTC’s summary judgment motion. *See supra* pp. 3, 5-6.

3 Moreover, regarding the contempt allegations, the Court need not hold a hearing  
4 because it *already* held a hearing on the relevant factual questions: whether the FTC is  
5 likely to prove that Defendants operated a pyramid scheme and made misrepresentations  
6 to promote the scheme. The Court can apply the contempt burden of proof (clear-and-  
7 convincing) rather than the FTC Act burden of proof (preponderance of the evidence)  
8 without re-hearing the overwhelming evidence already presented.

9  
10 **B. The FTC Did Not Concede That It Is Not Entitled to the Asset Freeze  
and Receivership.**

11 The preliminary injunction hearing transcript, *see supra* p. 4, makes clear that the  
12 FTC did not concede that the asset freeze and receivership were unnecessary to preserve  
13 funds for a Section 19 judgment (much less a contempt judgment, which was not at  
14 issue). Rather, the FTC explained that the scope of Defendants’ wrongdoing—going well  
15 beyond the rule violations—warranted broad relief. That remains true—Defendants’  
16 sweeping misconduct, including their deceptive marketing of a pyramid scheme, still  
17 justifies broad relief. Additionally, the FTC *did* ask the Court to find the FTC likely to  
18 prove the rule violations. *See supra* p. 4.

19  
20 **C. The Receivership Is Necessary to Prevent Consumer Harm Even in the  
Absence of an Asset Freeze.**

21 Even if the Court were to return the frozen funds to the Defendants, the  
22 Receivership remains necessary. Neither the 2002 Order nor the existing Preliminary  
23 Injunction has stopped the Defendants from defrauding consumers. Returning them to  
24 management roles surely would only worsen that problem.

25 **CONCLUSION**

26 For the foregoing reasons, the FTC respectfully requests that the Court enter the  
27 attached proposed Preliminary Injunction.  
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Respectfully submitted,

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